



Report No. 53
Implementation of the Agreement on Movement and Access
(14-27 November 2007)

The United Nations¹ is submitting the 53rd bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA), covering the period 14 - 27 November 2007.

Overall Progress:

In the last two weeks of November 2007, two years after the implementation of the AMA, it is clear that no progress has been made to facilitate the movement of goods and people within and in/out of the Palestinian territories. The Rafah, Karni, Erez and Sufa crossings remain generally closed for the movement of goods and people to and from the Gaza Strip. Kerem Shalom remains the only crossing point open for the import of commercial and humanitarian supplies and the majority of Gazans remain stranded either inside or outside Gaza.

A single-lane conveyor belt/chute at Karni continued to function on an average of two days per week for the import of wheat grain and animal feed into Gaza. A total of 3,800 calves were allowed into Gaza via Sufa during this reporting period. A total of 936 truckloads, including 110 from humanitarian agencies, were allowed into Gaza between 14 and 27 November, compared to 752 truckloads in the previous reporting period. An average of 6 traders per day crossed through Erez into Israel during this reporting period.

Changes of note since Report No. 52 (13 November):

- **Rafah** crossing has now been closed for the movement of people for 171 days (last open on 9 June).
- **Karni** crossing has been closed since 12 June for the movement of goods into and out of Gaza. One single-lane conveyor belt/chute for wheat grain and animal feed was open on six days (14, 15, 19, 21, 22, 26 November) for a total of 36 hours, compared to 31 hours in the previous period. A total of 353 truckloads of grains and animal feed entered Gaza, compared to 289 in the previous reporting period.
- **Sufa** crossing remains generally closed for the import of goods since 28 October. Exceptionally, a total of 101 truckloads carrying 3,800 calves were allowed into Gaza through Sufa on 14, 15, 18, 19, 20 and 22 November, compared to 3,043 during the previous reporting period.
- **Kerem Shalom** crossing was open on 10 days for the entry of commercial and humanitarian goods compared to 9 days during the previous reporting period. An equivalent of 482 truckloads, including 108 from humanitarian agencies, crossed into Gaza through Kerem Shalom, compared to 388 truckloads in the previous period.
- **Erez** crossing remains closed since 12 June for all Palestinians, except for a limited number of Palestinian traders, aid workers and medical cases who have been granted special permits. Erez crossing was open 10 out of 14 scheduled days. The crossing has been closed since March 2006 for Palestinian workers.
- **Obstacles to movement in the West Bank** increased from 561 in the previous reporting period to 563. Overall, this represents an increase of 185 obstacles, or 49.7%, over the baseline figure of August 2005.

No Change since Report No. 52 (13 November):

Convoys between the Gaza Strip and the West Bank:

Truck convoys Implementation now 22 months overdue (since mid-January 2006).

Bus convoys Implementation now 23 months overdue (since mid-December 2005).

Ports:

Seaport Awaiting GoI assurance of non-interference with seaport operation.

Airport Awaiting commencement of discussions since November 2005.

¹ The Office of the Quartet's Special Envoy closed on 28 April. Since then, the United Nations, through the OCHA oPt office, has assumed reporting responsibilities on the implementation of the AMA.

1. Rafah		
1.a. Operation		
Days open in period		
	<i>Actual : Scheduled</i>	0 : 14 ^b 0%
Number of days experiencing a closure (total in 2-week period)		14
Working hours (daily ave.) ^a		
	<i>Actual : Scheduled</i>	0 : 12 0%
Total working hours in period		
	<i>Actual : Scheduled</i>	0 : 168 0%
Security incidents on Palestinian side of border		0 ^c

a: The actual working hours per day (ave.) is calculated on the basis of **actual** days open.

b: Rafah opened for 0 days. The crossing was closed this week. (Source EU-BAM).

c: There were no reported security incidents.

1.b. Movement: Travellers and Cargo	In	Out
Travellers through Rafah (daily ave.) ^d	0	0
Number of trucks (daily ave.)	n.a.	n.a.
Number of cars (daily ave.) ^e	0	0

d: The travellers through Rafah (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.

e: Pending capacity-building of the Palestinian personnel at Rafah.

1.c. Management and Operations	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	Incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	YES ^f

f: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

2. Crossing Points

2.a. Goods - Gaza Strip	Erez		Karni		Kerem Shalom^h		Sufa^h		Total
Days open in period			<i>Primary</i>						
<i>Actual : Scheduled^a</i>	n.a.	-	0 : 14	0%	10 : n.a.	-	0 : 10	-	10
Number of days experiencing a closure	n.a.		14 ^e		n.a.		10		24
Working hours (daily ave.)									
<i>Actual : Scheduled^b</i>	n.a.	-	0.0 : 13.5 ^e	0%	n.a.	-	n.a. ⁱ	-	0
<i>Utilization ratio^c</i>	n.a.		no data		n.a.		n.a.		
Total working hours in period									
<i>Actual : Scheduled</i>	n.a.	-	0 : 189	0%	n.a.	-	n.a.	-	0.
Number of trucks out (daily ave.)									
<i>Actual : Scheduled</i>	n.a.	-	0 : 400 ^f	0%	n.a.	-	n.a.	-	0.
<i>Agricultural</i>	n.a.		0.0		n.a.		n.a.		0.
<i>Non-Agricultural</i>	n.a.		0.0		n.a.		n.a.		0.
Number of trucks in (daily ave.)	n.a.		0 ^g		n.a.		n.a.		0
Security incidents on Palestinian side of the crossing ^d	0		0		0		0		0

2.b. People - Gaza Strip

	Erez		Karni		Kerem Shalom		Sufa		Total	
Days open in period	<i>Primary</i>									
<i>Actual : Scheduled</i>	10 : 14 ^j	71%	n.a.	-	n.a.	-	n.a.	-	10	
Number of days experiencing a closure	4		n.a.		n.a.		n.a.		4	
Working hours (daily ave.)										
<i>Actual : Scheduled^b</i>	n.a. : 16.0 ^k	n.a.	n.a.	-	n.a.	-	n.a.	-	n.a.	
Total working hours in period										
<i>Actual : Scheduled</i>	n.a. : 224	n.a.	n.a.	-	n.a.	-	n.a.	-	n.a.	
Travellers through crossing (daily ave.) ⁱ	<i>Traders</i>	<i>Workers</i>	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>	<i>In</i>	<i>Out</i>	<i>Traders</i>	<i>Workers</i>
	6	0	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	6	0

- a: Karni crossing is scheduled to operate six days per week (closed Saturdays) while Sufa is scheduled to operate five days per week (closed Fridays and Saturdays). Kerem Shalom crossing has traditionally not had any scheduled operating days and has been open periodically for humanitarian goods only (this changed in mid-June).
 - b: The actual working hours per day (ave.) is calculated on the basis of actual days open i.e. 0 days for Karni and 10 days for Erez. All other averages are calculated on the basis of scheduled days open.
 - c: Ratio of actual vs. planned working hours of scanners and cells.
 - d: There were no reported security incidents during the reporting period.
 - e: Karni was generally not open during the reporting period (it has been closed since 12 June 2007). One single-lane conveyor belt at Karni crossing was open for about 36 hours for the entry of grains and animal feed on 14, 15, 19, 21, 22 and 26 November.
 - f: Total truckloads of exported goods was 0 during the reporting period. The daily average number of trucks is calculated on the basis of scheduled days open i.e. 14 (source: PalTrade).
 - g: During the reporting period, the total number of truckloads of imports via the open Karni conveyor belt was 353 (In addition, 0 truckloads of aggregates were imported through Karni). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 14.
 - h: Kerem Shalom and Sufa may operate as alternative commercial crossing points when Karni is closed. Traditionally, Kerem Shalom was used for humanitarian goods and Sufa for aggregates (construction materials). Since the Hamas takeover of Gaza in mid-June, Sufa has been used for humanitarian goods as well. The ICLA announced on 28 October that Kerem Shalom will from now on schedule to open on 5 days per week from 8:00 until 16:00 hours.
 - i: According to the Israeli DCL, Sufa crossing is scheduled to open between 08:30 and 15:00 hours. On 28 October, Israel officially announced the permanent closure of Sufa crossing.
 - j: Erez remains closed for Palestinian workers since 12 March 2006. During this reporting period, Erez crossing was closed for all Palestinians except for a limited number of critical Palestinian humanitarian cases and senior traders who were permitted to cross subject to prior coordination with the IDF (source: COGAT). Erez has traditionally been open 7 days per week. On 12 October 2007, Israel announced that the crossing will close every week from 15:00 on Fridays until 7:00 on Sundays.
 - k: According to the Israeli DCL, Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours.
- n.a.= not applicable to this report

2.c Management and Operations - Gaza Strip

	YES/NO
New and additional scanner installed at Karni by 31 December 2005	NO
Common management system adopted by both parties	NO
New generation of x-ray equipment installed and used	NO
Passages protected on the Palestinian side of the border	NO
<i>Training program in place</i>	NO
<i>Security equipment installed</i>	NO
PA established a unified system of border management	NO
Management system developed for Karni applied to Erez and Kerem Shalom	NO

2.4 Management and Operations - West Bank

	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
Operational procedures developed for those passages	NO	NO	NO

Gaza Strip Seaport

	YES/NO
GoI assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

Gaza Strip Airport

	YES/NO
Discussions continuing on security, construction and operations issues	NO

Link Between Gaza and the West Bank

Convoys	YES/NO
Bus convoys established by December 15 2005	NO
Truck convoys established by January 15 2006	NO
Detailed implementation arrangements worked out	NO
<i>Buses (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of people per day	0
<i>Trucks (both directions - ave. in period)</i>	
Number of convoys per day	0
Number of trucks per day	0

Movement Within the West Bank

Obstacle reduction	YES/NO		
Work ongoing to establish a plan to reduce obstacles	NO		
Plan to reduce obstacles completed by 31 December 2005	NO		
	Current count	Baseline (1 Aug 05) ^b	% increase over baseline
Number of identified obstacles ^a	563	376	49.7%
<i>of which manned</i>	87	59	47.5%
<i>of which unmanned</i>	476	317	50.2%

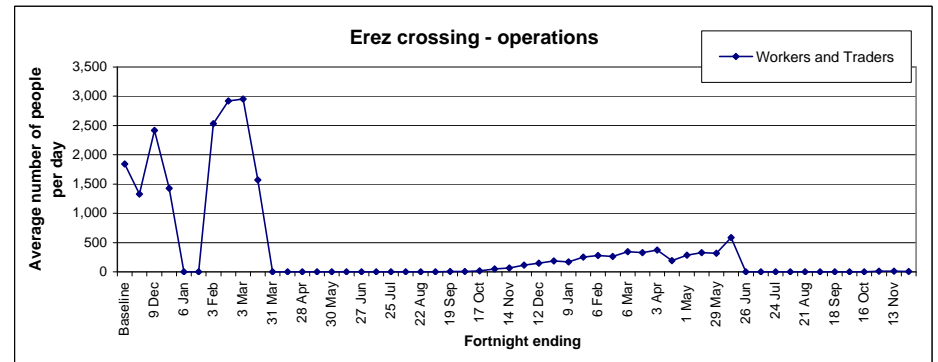
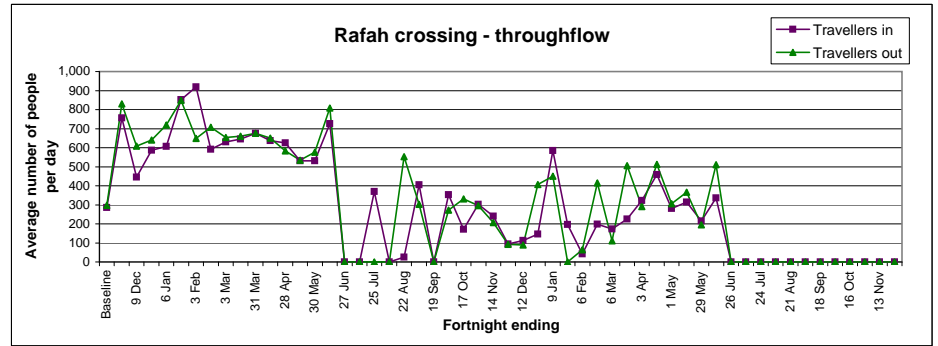
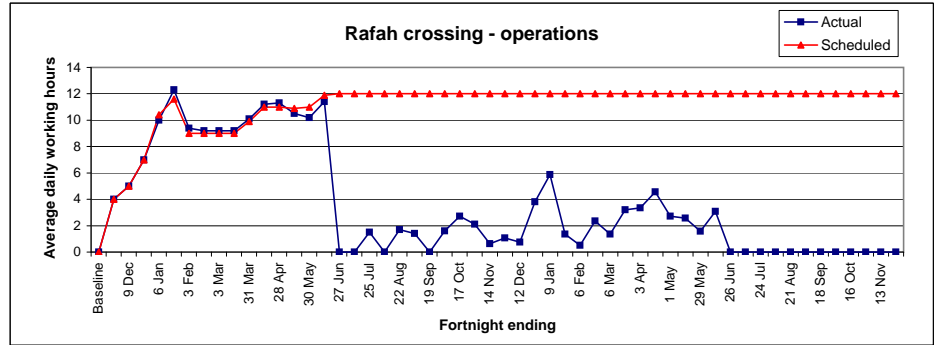
a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the West Bank. Since 15 September, OCHA does not count checkpoints on the Green Line in the total closure number. The figures reported here are based on field observations only.

b: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.

Trend Analysis - Traveller crossing points

Rafah	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Working hours per day (ave.)			
<i>Actual</i>	no data	0.0	0.0
<i>Scheduled</i>	no data	12	12
Days open in period			
<i>Actual</i>	n.a.	0	0
<i>Scheduled</i>	n.a.	14	14
Number of days experiencing a closure (total in period)	2.8 (ave.)	14	14
Travellers through Rafah in (daily ave.)	286	0	0
Travellers through Rafah out (daily ave.)	297	0	0
No. of trucks out (daily ave.)	0	n.a.	n.a.
No. of cars in (daily ave.) ^a	0	0	0
No. of cars out (daily ave.) ^a	0	0	0
Security incidents on Palestinian side of border	no data	0	0

a: Pending capacity-building of the Palestinian personnel at Rafah.



Erez	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Working hours per day (ave.)			
<i>Actual</i>	no data	n.a.	n.a.
<i>Scheduled</i>	no data	16.0	16.0
Days open in period			
<i>Actual</i>	n.a.	12	10
<i>Scheduled</i>	n.a.	14	14
Number of days experiencing a closure (total in period)	7.6 (ave.)	2	4
Workers & traders in (daily ave.)	no data	no data	no data
Workers & traders out (daily ave.)	1,841	13	6
Security incidents on the Palestinian side of the crossing	no data	0	0

n.a.= not applicable to this report

Trend Analysis - Goods traffic crossing points

Karni	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Working hours per day (ave.)			
<i>Actual</i>	no data	0.0	0.0
<i>Scheduled</i>	no data	13.5	13.5
<i>Utilization ratio^b</i>	no data	no data	no data
Days open in period			
<i>Actual</i>	n.a.	0	0
<i>Scheduled^c</i>	n.a.	12	14
Number of days experiencing a closure (total in period)	2.2 (ave.)	12	14
Number of trucks out (daily ave.)			
<i>Agricultural</i>	no data	0.0	0.0
<i>Non-Agricultural</i>	no data	0.0	0.0
Number of trucks scheduled out (daily ave.)	no data	400	400
Number of trucks in (daily ave.) ^d	205	0	0
Security incidents on Palestinian side of the crossing	no data	0	0

b: Ratio of actual vs. planned working hours of scanners and cells.

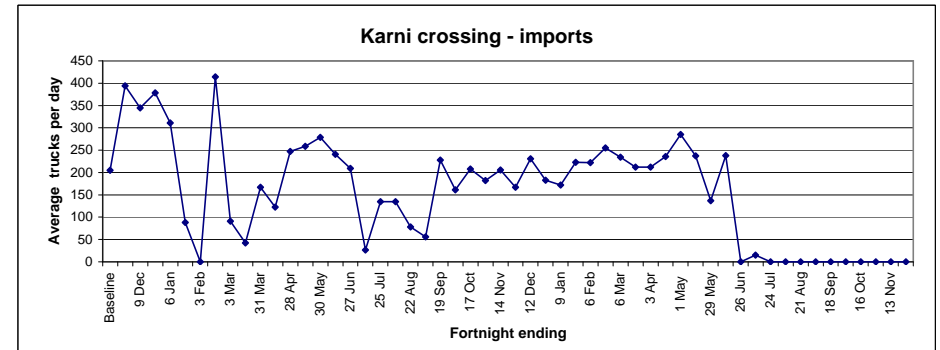
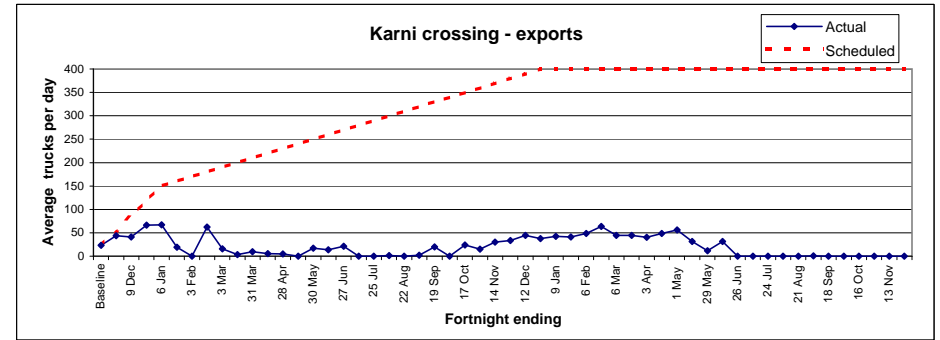
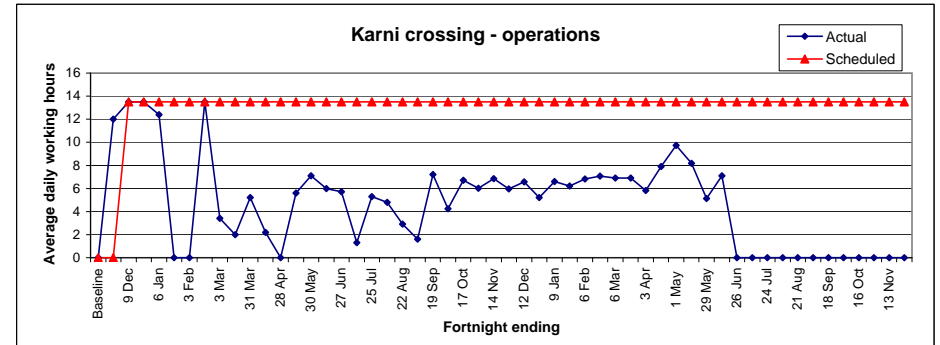
c: Karni is closed on Saturdays.

d: This figure does not include aggregates.

Source: PalTrade.

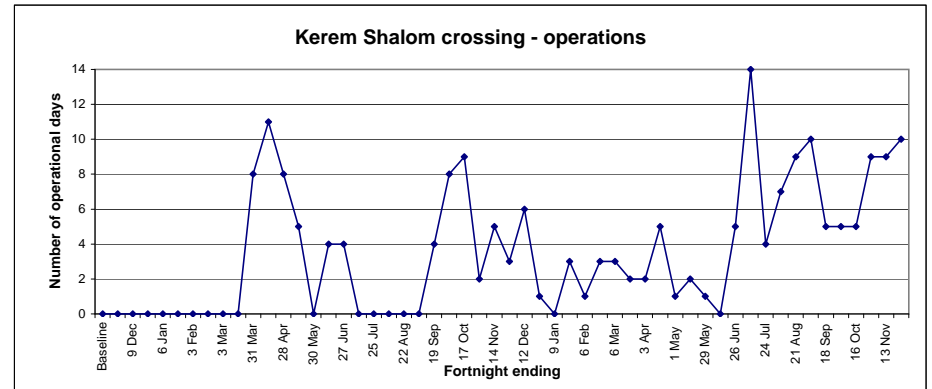
Erez	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Working hours per day (ave.)			
<i>Actual</i>	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.
Days open in period			
<i>Actual</i>	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)			
<i>Agricultural</i>	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.

n.a.= not applicable to this report



Trend Analysis - Goods traffic crossing points (continued)

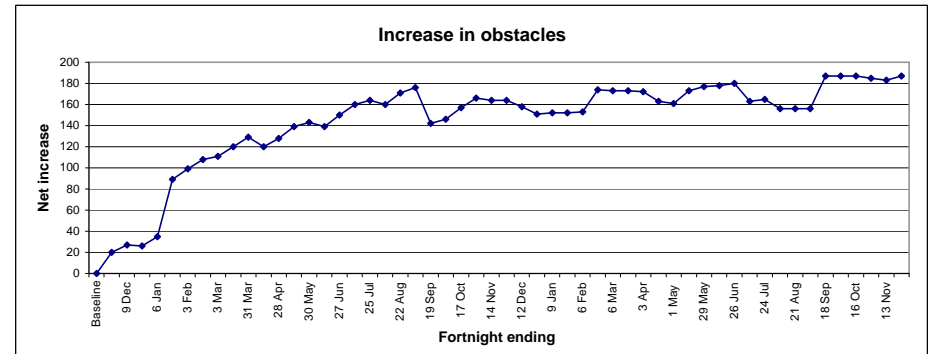
Kerem Shalom	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Working hours per day (ave.)			
<i>Actual</i>	n.a.	n.a.	n.a.
<i>Scheduled</i>	n.a.	n.a.	n.a.
Days open in period			
<i>Actual</i>	n.a.	9	10
<i>Scheduled</i>	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)			
<i>Agricultural</i>	n.a.	n.a.	n.a.
<i>Non-Agricultural</i>	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0



Trend Analysis - other

Convoys	Baseline	Period 52	Period 53
	Jan 04 - Jun 05	31 Oct-13 Nov 07	14-27 Nov 07
Buses (both directions)			
<i>No. of convoys per day</i>	0	0	0
<i>No. of people per day</i>	0	0	0
Trucks (both directions)			
<i>No. of convoys per day</i>	0	0	0
<i>No. of trucks per day</i>	0	0	0

Movement within the West Bank	First figure ^e	Period 52	Period 53
	1 Aug 05	31 Oct-13 Nov 07	14-27 Nov 07
No. of identified obstacles	376	559	563
<i>of which manned</i>	59	87	87
<i>of which unmanned</i>	317	472	476



e: This first figure was agreed upon by OCHA and the IDF and is used as the baseline.

n.a.= not applicable to this report

Technical notes to the Report on the Implementation of the Agreement on Movement and Access

The AMA is primarily concerned with the movement of Palestinians and commercial goods traffic into and out of the Gaza Strip. However, movement of humanitarian workers and goods across some of the checkpoints is also included in some of the figures. To clarify the reporting figures, an explanation of the AMA report for each crossing follows:

1. **Rafah.** Rafah crossing was opened by 25 November 2005, as scheduled in the AMA. It is monitored by the EU Border Assistance Mission (EU BAM). There are two aspects of movement through Rafah monitored by the AMA report:
 - a. *Movement of people* into and out of Egypt. The AMA report details only Palestinian ID card holder movement. The AMA reports the crossing open only when it is open for Palestinian ID card holders. Others may cross with prior agreement.
 - b. *Commercial goods traffic* export to Egypt. To date there has been no movement of commercial goods through Rafah.The EU-BAM monitors are based in Israel and travel to Rafah via Kerem Shalom when both Rafah and Kerem Shalom are open.
2. **Karni.**
 - a. *Commercial goods traffic.* Karni is the primary crossing point for commercial goods into and out of the Gaza Strip. The crossing point is reported 'open' if it is open for imports *and/or* exports. The AMA states that the target for the number of trucks passing through Karni out of the Gaza Strip was 150 by the end of 2005, rising to a target of 400 by the end of 2006. Thus, the scheduled figure in the table on page 3 is set at 150 (the agreed minimum) but the graphical representation of the target in the trend analysis (page 6) shows a dotted line rising to 400 from December 2006.
 - b. *Movement of people* to and from Israel/the West Bank. Karni is a back up for personnel movement (for use when Erez is closed). Thus, there are no scheduled working days for personnel movement.
 - c. *Humanitarian goods.* Karni is also a crossing point for humanitarian goods into the Gaza Strip. The truckloads of 'goods in' reported on page 2 include both commercial and humanitarian goods. Current data sources do not distinguish between humanitarian and commercial goods.
3. **Erez.**
 - a. *Movement of people* (workers and traders) to and from Israel/the West Bank. Erez is the primary crossing point for people into and out of the Gaza Strip. .
 - b. *Commercial goods traffic* to and from Israel/the West Bank. Erez is a back up for commercial goods movement (for use when Karni is closed). Thus there are no scheduled working days for goods.
 - c. *Humanitarian movement.* International humanitarian staff may cross with prior agreement but are not included in the AMA report.
4. **Sufa.**
 - a. *Commercial goods*, specifically aggregates for construction, although other commercial goods may be imported to the Gaza Strip through Sufa periodically. Sufa is reported as 'open' whenever it is open for aggregates, other commercial goods or humanitarian goods. There are no scheduled opening days or hours specified in the AMA.
5. **Kerem Shalom.**
 - a. *Humanitarian goods.* Kerem Shalom is an alternative entry point for humanitarian goods.
 - b. *Commercial goods traffic* to and from Israel/the West Bank. The Palestinian Authority has refused to accept Kerem Shalom as an alternative commercial crossing point as it is located in Israel. Kerem Shalom is reported as 'open' whenever it is open for humanitarian goods. There are no scheduled opening days or hours specified in the AMA.

6. General

The '**number of days experiencing a closure**' is actually the number of days that a checkpoint is completely closed when it was scheduled to be open, for reasons other than a mutually agreed holiday. The agreement does not define a 'closure'. Where a checkpoint is closed for only a few hours during the day (or opens late/closes early) it is recorded as 'open'.